

Open Report on behalf of Tony McGinty, Interim Director of Public Health

Report to:	Adults and Community Wellbeing Scrutiny Committee
Date:	29 November 2017
Subject:	Health and Wellbeing Board's Housing, Health and Care Delivery Group Update

Summary:

This report provides an update on the Housing, Health and Care Delivery Group (HHCDG) and the wider Housing for Independence (Hfl) work.

The vision for Hfl is evolving with the principal aim of integrating housing, health and care whilst supporting a vision for joined up services that are focused on the individual. The aim of Hfl is to help residents remain at home for longer, and therefore, reduce the need for hospital and care admission to avoid unnecessary costs. Work streams include the Joint Strategic Needs Assessment (JSNA) and the modernisation of Disabled Facilities Grants (DFGs).

Actions Required:

To note the progress to date.

1. Background

Having access to good housing throughout life is inextricably linked to better health and health outcomes. An individual's physical and mental health is significantly affected if they living in:

- A cold, damp or unhealthy environment
- A home that doesn't meet their needs due to risks, such as overcrowding or being inappropriate for someone who may be disabled or elderly
- Precarious circumstances and/or are homeless.

The role of housing as a wider determinant of health has long been recognised; having the right home environment protects and improves a person's overall health and wellbeing, and prevents physical and mental ill health as it enables vulnerable people to:

- Manage their own health and care needs, including long term conditions
- Live independently in their own home for as long as possible

- Move on from homelessness or another traumatic life event
- Access and sustain education, training and employment.

The 2014 Care Act now requires closer cooperation between health, housing and care services to address the wider determinants of health including housing, to deliver whole system outcome based support which meets individual needs, which:

- Delays or reduces the need for primary and social care
- Prevents hospital admissions
- Enables timely discharge from hospital, and prevents the need for re-admission.

Evidence in the Housing and Health Joint Strategic Needs Assessment (JSNA) Topic (published June 2017) finds that in Lincolnshire:

- The total population aged 65 and over with a limiting long term illness, whose day to day activities are limited, is projected to rise by 41% by 2030, this is slightly above the national average (Source: POPPI).
- There are 13,563 individuals or households on council house waiting lists or in temporary accommodation waiting for suitable accommodation. The highest waiting lists are in Boston, Lincoln and South Kesteven (Source: ONS 2015).
- In 2014/15, falls were the cause of 9% of emergency hospital admissions for people aged 65+, and 12% among people aged 80+. In total there were 3,119 emergency admissions for people aged 65+ as a result of a fall.
- Poor or inappropriate housing design is a contributing factor in individuals having a fall. Analysis of hospital episode statistics between 2011/12 and 2014/15 shows three quarters of falls occurred at the person's home.
- An estimated 33,204 households (10.6%) are in fuel poverty under the Low Income-High Cost definition (Source: Department of Energy & Climate Change 2016).

<http://www.research-lincs.org.uk/jsna-Housing.aspx>

Housing, Health and Care Delivery Group

The purpose of the HHCDG is to provide strategic direction and governance to the wider Housing for Independence (Hfi) agenda for Lincolnshire in an integrated and collaborative manner. The establishment of the Delivery Group has been supported by the District Housing Network (DHN). The DHN helped to shape and develop the Terms of Reference (ToR) and governance arrangements for the HHCDG.

Objectives

The key objectives of the HHCDG are to:

- Support the Health and Wellbeing Board (HWB) to develop and adopt strategies that integrate housing need into the wider health and wellbeing agenda.

- Be responsible for the Housing and Health JSNA topic and contribute to the delivery of the Joint Health and Wellbeing Strategy (JHWS).
- Develop and lead on implementing a fully integrated Housing and Health Memorandum of Understanding (MOU).
- Support the modernisation of Disability Facilities Grants (DFG) in Lincolnshire.
- Agree priority work streams to address key housing issues impacting Lincolnshire, such as delayed transfer of care (DToC).
- Explore future pooled funding arrangements to secure best value for 2018/19.
- Assist the people of Lincolnshire in retaining their independence through the effective integration of housing and health concerns and solutions.

Governance & Accountability

The HHCDG will report directly to the HWB which will include responsibility for regular reporting to relevant district committees, health forums and LCC's Adult and Community Wellbeing Scrutiny Committee. The HWB meets quarterly and will receive updates from the HHCDG in line with reporting mechanisms and/or requests by the HWB.

Progress to date:

The HHCDG held its first meeting on the 5 September 2017.

Reports presented at the first meeting included:

- DFG Performance and Data update;
- Housing and Health JSNA review.

Housing and Health JSNA - The HHCDG agreed to be responsible for the continual review and development of the Housing and Health JSNA topic. A workshop has been organised and key stakeholders would be invited. A date is set for January 2018.

Better Care Fund (BCF) - As required nationally, Lincolnshire's Better Care Fund (BCF) Plan was submitted on behalf of the County's health and social care system leaders in September 2017;

New adaptations policy to support the BCF objectives

See further details in the attached appendix

DFG - The entire DFG funding of £5,291,137 allocated to Lincolnshire by DCLG for 2017/18 was pass ported to the seven District Councils in June 2017.

DFG- Performance, activity and expenditure. Agreement from the HHCDG that we would progress to capture this via the Mosaic system. A detailed project plan is in development to understand the roles and responsibilities, and to meet the milestones of this objective in a timely manner.

DFG - Procurement & Legal. A firm understanding and working relationship with the Commercial Team has been established with a clear understanding of how to progress. We have a greater understanding of what we can do on a countywide basis to support a smoother, sleeker DFG process.

Further detailed information can be found on the following topics with-in the appendix.

- Hospital Housing Link Worker
- Hospital Discharge and Delayed Transfer of Care (DTCOC).
- Crisis Housing – Mental Health links
- Extra Care
- Lincolnshire Homeless Strategy 2017-2021
- ACTion Lincs – Social Impact Bond
- LCC internal Housing Activities working Group.
- The Extra Care Sponsoring Group (ECSG)

2. Conclusion

Housing is complicated and hard to navigate; housing is very broad topic from bricks and mortar to planning and environment. These all impact on residents and vulnerable groups we provide services for. The importance of housing has never been so critical both locally and nationally. It is a high profile subject in central government which is leading to opportunities to look at solutions for current housing concerns.

The establishment of the HHCDG has been very timely, and early indication is that it has been a welcomed strategic group who have the opportunity to provide guidance and collective support to Lincolnshire's integration agenda.

As relationships continue to develop the opportunities for true partnership working will support modernisation of services whilst exploring joint funding of services all to benefit for the residents of Lincolnshire.

3. Consultation

- a) **Have Risks and Impact Analysis been carried out??** No
- b) **Risks and Impact Analysis** N/A

4. Appendices

These are listed below and attached at the back of the report	
Appendix A	Housing Health and Care Progress Report

5. Background Papers

This report was written by Lisa Loy, who can be contacted on 01522 554697 or lisa.loy@lincolnshire.gov.uk

Housing Health and Care Progress Report

Action	Updates
Housing Health and Care Delivery Group. (HHCDG)	<p>The first meeting was on the 5 September 2017. The Terms of Reference (ToR) has been agreed in collaboration with the District Housing Network (DHN).</p> <p>Reports presented at the first meeting included:</p> <ul style="list-style-type: none"> • DFG Performance and Data update; • Housing and Health JSNA review. <p>Information Items:</p> <ul style="list-style-type: none"> • Housing Advisors Programme Application. <p>Action: A joint application to the Housing Advisors Programme has been submitted by the District Housing Network.</p> <p>The next HHCDG meeting is arranged for 21 November 2017, with a bi-monthly arrangement going forward.</p>
Housing and Health JSNA	<p>A report was presented to the HHCDG. The group were asked to:</p> <ul style="list-style-type: none"> • Agree to be responsible for the continual review and development of the Housing and Health JSNA topic; • Confirm and agree the approach for the annual review; • Agree a month in which an annual review of this topic should take place; • Ensure the review has a relevant nominated person representing each service or area including social care and health. <p>Action: The group agreed that a workshop would be organised and key stakeholders would be invited. A date is set for January 2018.</p>
Better Care Fund (BCF)	<p>The funding forms part of enhanced investment in a 'Housing for Independence' (Hfi) programme.</p> <ul style="list-style-type: none"> • As required nationally, Lincolnshire's Better Care Fund (BCF) Plan was submitted on behalf of the County's health and social care system leaders in September 2017; • Hfi seeks to utilize the objectives of the BCF to support Lincolnshire's wider Hfi outcomes.

Action	Updates
New adaptations policy to support the BCF objectives.	<p>Each District Council is working towards making amendments to the policy in order to ensure the DFG adaption policy is current and able to work within the legal boundaries of legislation attached to DFG.</p> <ul style="list-style-type: none"> • We have our first agreed policy from North Kesteven District Council (NKDC); • South Kesteven District Council (SKDC) are presenting their new policy 12 October 2017. <p>Both the above polices include:</p> <ul style="list-style-type: none"> • Safe and Secure Grants; • Hospital Discharge Grants; • Fast Track adaptations.
DFG - Funding	<ul style="list-style-type: none"> • The entire DFG funding of £5,291,137 allocated to Lincolnshire by DCLG for 2017/18 was pass ported to the seven District Councils in June 2017; • The inclusion of DFG funding within the BCF, and in particular the expansion of such funding, has created the opportunity to make stronger connections between multiple sources of funding, thereby securing improved housing options addressing housing, social care and health needs.
DFG- Performance, activity and expenditure.	<p>A report was presented to the HHCDG. The group were asked to:</p> <ul style="list-style-type: none"> • Review the appraisal of options regarding how we can capture - Performance, activity and expenditure (And agree the most suitable one); • Confirm all stakeholders will provide assistance and support in the development and submission of data in order to develop the best option; • Agree to provide quarterly reports to the Health and Wellbeing Board (HWB). <p>Action:</p> <p>The Moving Forward with DFG group to work collaboratively with the Hfl manager to develop and create a local data collection system with a vision to go live in Mosaic in April 2018.</p> <ul style="list-style-type: none"> • A detailed project plan is in development to understand the roles and responsibilities, and to meet the milestones of this objective.

Action	Updates
DFG - Procurement & Legal	<p>A firm understanding and working relationship with the Commercial Team has been established.</p> <ul style="list-style-type: none"> • Active work and participation from 6 out of 7 District Councils; • District Position Statement completed for 6 out of 7 District Councils; • Strengths, Weaknesses, Opportunities and Threats (SWOT) analysis completed into different procurement approaches; • Procurement options appraisal paper for DFGs with rationale; • Legal support sought in order to finalise the individual Council Contract Procedure Rules. <p>We have a greater understanding of what we can do on a countywide basis to support a smoother, sleeker DFG process.</p>
Hospital Housing Link Worker	<ul style="list-style-type: none"> • A 12 month pilot has been agreed. The worker will be the link between the hospital, patient and housing provider to ensure a joined up approach enabling a smooth, safe discharge and continuation of care to avoid re-admittance to hospital; • Co-production of a job description and advert. Interviews were conducted in partnership between Lincolnshire County Council (LCC) and District Councils; • The appointed person was due to start in October; this has been delayed until November 2017.
Hospital Discharge and Delayed Transfer of Care (DToC).	<ul style="list-style-type: none"> • Proactive work underway to see how the DFG budget can support DToC cases; • Draft policy for Hospital Discharge Grants has been agreed in one District and waiting for confirmation in another, with a positive appetite from other districts to demonstrate how the DFG grant can support DToC; • The first complex DToC case, which can be supported using the DFG budget, is hosting a multi-agency meeting in September 2017 to start the process and capture results; • A topic for concern is the volume of hoarding cases, and the lack of any understanding to the scale of the problem and any long term solutions.

Action	Updates
Crisis Housing – Mental Health links	<p>Concerns about the under occupancy and utilisation of both mental health crisis houses in Lincolnshire led to a review of the service.</p> <ul style="list-style-type: none"> • On-going bed occupancy information is shared with an extended team to monitor levels; • Working closely with the project manager of the Multi Agency Mental Health Crisis Service Review to ensure any developments and linkages are captured; • Housing links have been developed with the Mental Health Crisis Care Concordant. The result is District Councils now have a representative; • Hfl manager is actively participating and supporting a Mental Health Crisis Care Concordant workshop to review the current concordant and ensure that Hfl is embedded.
Extra Care	<p>Collaborative work is under way between LCC and CoLC to understand the opportunities in a joint venture for extra care housing, using funding already secured for use. The vision is a collaborative deal would secure the best outcomes for the residents of Lincolnshire. A presentation to the Senior Leadership group has taken place.</p>
Lincolnshire Homeless Strategy 2017-2021	<p>This is due for a formal launch early January 2018. Local Housing Authorities have a statutory duty to have one in place. For many years, the seven Lincolnshire Housing Authorities have collaborated to achieve this, with a lot of success and additional investment in Lincolnshire as a result.</p> <p>In order to demonstrate collaboration and integrated working the Homelessness strategy group is looking for LCC to become a signatory to the Lincolnshire Homelessness Strategy.</p> <p>The strategy is been launched with a "Delivery Plan" which is hoping to use the HHCDG as the governance and oversight board to report progress.</p>

Action	Updates
<p>ACTion Lincs – Social Impact Bond to Tackle Entrenched Rough Sleeping Across Lincolnshire</p>	<p>The ACTion Lincs project launched in September 2017 and will support 120 of the most entrenched and vulnerable homeless individuals intensively for a three and a half year period.</p> <p>The model adopts a housing first approach, and will be delivered through genuine collaboration and partnership. Delivered by a team of specialists including a seconded drug and alcohol recovery worker (Addaction) and a seconded mental health practitioner (LPFT)</p> <p>Crucially, once someone is accepted onto the program, unlike traditional service models they will remain part of the program and support will be provided in any setting whether that be the street, hospital, prison or home.</p>
<p>LCC internal Housing Activities Working Group.</p>	<p>We understand that the housing arena is complicated and hard to navigate; housing is very broad topic from the bricks and mortar to planning and environment. LCC is responsible for number of housing activities and contributes to support services looking after the most vulnerable population.</p> <p>Benefits of the Working group</p> <ul style="list-style-type: none"> •Enabling a single LCC housing voice when working with Districts on all housing related matters, e.g. with the Districts Housing Network or Housing, Health & care delivery group •Enabling coordination within LCC when delivering solutions, e.g. Extra Care and LD could be jointly developed in some cases •Advising on developing demand planning system potentially via mosaic, including child to adult •Sharing procurement information to enable more coordinated procurement of suppliers within LCC and externally with NHS to maximise supplier performance and value, e.g. mental health care, LCC use the same providers from different contacts in some case •Advising on developing a whole system based approach to housing •Ensure that LCC has a consistent and collaborative approach to consultations and responses such as "The Supported Housing funding"

Action	Updates
<p>The Extra Care Sponsoring Group (ECSG)</p>	<p>The ECSG began in 2014 as a forum for ensuring both political and senior officer oversight of the then Extra Care programme.</p> <p>Since then the Council has developed a Property Company, the 'One Public Estate' has gathered pace, the Better Care Fund subsumed Disabled Facilities Grants (DFG) in 2015/16 and, most recently the Health and Wellbeing Board has succeeded in creating a housing health and care delivery group with the active involvement of all seven Lincolnshire Districts.</p> <p>It has been agreed that the ECSG will reform and become the primary housing forum for the County Council. This forum will have the same membership as ECSG but with the addition of a representation from Children's Services, Finance and Community Safety and Adult Care and Community Wellbeing. Its remit will thus be extended and re-drafted terms of reference will be produced for the newly constituted group to agree.</p>